

**RULES AND REGULATIONS  
FOR THE IMPLEMENTATION AND OPERATION  
OF THE ARKANSAS STATE SET-ASIDE PROGRAM  
UNDER THE ARKANSAS EMERGENCY PETROLEUM  
SET-ASIDE ACT OF 1983 (as amended)**

**ACA 15-72-801 et. seq.**

September, 2007

Arkansas Energy Office  
Arkansas Economic Development Commission  
One State Capitol Mall  
Little Rock, Arkansas 72201

## **SECTION 1. POLICY AND PURPOSE**

The following rules and regulations of the Arkansas Energy Office, a division of the Arkansas Economic Development Commission, are promulgated pursuant to ACA §15-72-804 (a) (1)-(2) of the Arkansas Emergency Petroleum Set-Aside Act (ACA 15-72-801 et. seq.) and the Arkansas Administrative Procedure Act (25-15-201 et. seq. as amended).

It is the purpose of these rules and regulations, and it is hereby declared to be the policy of the Arkansas Energy Office (1) to provide for the orderly operation of the state authorized program; (2) to implement said set-aside program whenever the Governor, in his discretion, finds that such a program is necessary to manage a shortage of petroleum products which threatens the continuation of emergency services and essential industrial or agricultural activities; (3) to prevent duplication of state and federal regulatory requirements; (4) to implement only that portion of the set-aside program (with regard to the number of petroleum products covered) as is deemed necessary by the Governor to manage the existing shortage; and (5) to terminate the set-aside program as soon as the Governor finds that it is no longer necessary to manage a shortage.

## **SECTION 2. DEFINITIONS**

When used in these regulations:

- (A) "Act" means the Emergency Petroleum Set-Aside Act ACA 15-72-801 et. seq.
- (B) "Agricultural Activities" means commercial farming, dairy, poultry, livestock, horticulture, forestry and fishing activities and services directly related to the planting, cultivation, harvesting, processing and distribution of fiber, timber and food intended for human consumption and animal feed.
- (C) "Assignment" means an action taken by the Arkansas Energy Office, designating that a prime supplier or broker of petroleum products supply them to an authorized consumer, dealer, wholesale purchaser-consumer or wholesale purchaser-reseller to facilitate relief of emergency or hardship needs pursuant to ACA § 15-72-804 of the Act.
- (D) "Blended fuels" are mixtures composed of gasoline or diesel fuel and another liquid (other than a minimum amount of a product such as carburetor detergent) that can be used as a fuel in a highway vehicle. Blended fuels are not designated as a product covered by the set-aside program, however they can supplement available petroleum supplies on a case-by-case basis.
- (E) "Broker" means a marketer of petroleum products who performs none of the basic marketing functions but normally brings buyer and seller together and receives a fee or commission for his services.
- (F) "Consumer" or "End User" means any individual, trustee, agency, partnership association, corporation, company, municipality, political subdivision or other legal entity which purchases petroleum products for ultimate consumption in Arkansas.
- (G) "Dealer" or "Retailer" means and includes any person or firm engaged in the business of selling petroleum products at retail.
- (H) "Director" means the Director of the Arkansas Energy Office.

(I) "Emergency" or "Hardship" means any situation which, in the judgment of the Arkansas Energy Office, presents a threat to the economic, social or personal welfare of the areas, regions or individual users for which an assignment from the state set-aside is requested.

(J) "Emergency Services" means vital services, including but not limited to, law enforcement, fire fighting, medical care, sanitation, etc.

(K) "Firm" means any association, company, corporation, estate, individual, joint venture, partnership, or sole proprietorship or any entity however organized, including charitable, or educational institutions and the Federal Government, including federal corporations, departments and agencies and state and local governments.

(L) "Industrial Activities" means all industrial activities which create or change materials into another form as well as commercial activities involving the sale of goods and services.

(M) A "Jobber" of petroleum products is a person or company that purchases quantities of refined fuel from refining companies for sale to retailers. The jobber sometimes owns the gasoline being sold, and the station to which it is being sold.

(N) "Petroleum Products" means propane, motor gasoline, blended fuels, kerosene, #2 fuel oil, on and off-road diesel fuel, kerosene-base jet fuel, naphtha-base jet fuel, and aviation gasoline.

(O) "Prime Supplier" means the supplier which makes the first sale of any petroleum product subject to the state set-aside into the state distribution system for consumption within the state. Notwithstanding the above, "prime supplier" shall not include any firm, or any part or subsidiary of any firm, which supplies, sells, transfers or otherwise furnishes any allocated product exclusively to utilities for generation of electric energy.

(P) "Purchaser" means a wholesale purchaser or consumer, or both.

(Q) "Reference Month" means the calendar month and year to which the reported information on actual sales volume relates.

(R) "Set-Aside" means, with respect to a particular prime supplier, the amount of a petroleum product which is made available from the total supply of a prime supplier, pursuant to the provisions of ACA § 15-72-804 of the Act, for utilization by the Arkansas Energy Office to resolve emergencies and hardships due to shortages or other dislocations in petroleum products distribution systems.

(S) "Supplier" means any firm or any part or subsidiary of any firm other than the Department of Defense, which supplies, sells, transfers or otherwise furnishes any allocated product to wholesale purchasers or end-users, including but not limited to refiners, importers, resellers, brokers, jobbers and retailers. Notwithstanding the above, "supplier" shall not include any firm, or any part or subsidiary of any firm, which supplies, sells, transfers or otherwise furnishes any allocated product exclusively to utilities for generation of electric energy.

(T) "Undue Economic Burden" means, as used in ACA § 15-72-804 (d)(2)(B) of the Act, any assignment which, in the judgment of the Arkansas Energy Office, creates an extraordinary and financially prohibitive burden on a prime supplier or broker. Such judgments by Energy Office personnel shall take into account written evidence of such a burden furnished by the prime supplier or broker involved.

(U) "Wholesale Purchaser" means a wholesale purchaser-reseller or wholesale purchaser-consumer, or both.

(V) "Wholesale Purchaser-Consumer" means any firm that is an ultimate consumer which, as a part of its normal business practices, purchases or obtains a product subject to the state set-aside from a supplier and receives delivery of that product into a storage tank substantially under the control of that firm at a fixed location.

(W) "Wholesale Purchaser-Reseller" means any firm, including dealers, which purchases, receives through transfers or otherwise obtains, as by consignment, a product subject to the state set-aside and resells or otherwise transfers it to other purchasers without substantially changing its form.

**SECTION 3. ESTABLISHMENT OF STATE SET-ASIDE SYSTEM**

**A. Percentage of Products Set-Aside**

The monthly set-aside percentages applicable to prime suppliers and brokers for petroleum products subject to the set-aside program shall be as follows:

Motor Gasoline .....	5 percent
Diesel Fuel .....	4 percent
Kerosene .....	4 percent
#2 Fuel Oil .....	4 percent
Aviation Gas .....	5 percent
Jet Fuel (kerosene base) .....	5 percent
Jet Fuel (naphtha base) .....	5 percent
Propane .....	3 percent

**B. Volume in Set-Aside System**

The set-aside volume available to the Arkansas Energy Office for any particular month when the program is in effect shall be calculated as the product of the monthly set-aside percentage multiplied by each prime supplier's or broker's reported delivery for the most recent Reference Month.

**C. Notification of Prime Suppliers and Brokers by State Energy Office**

The Director shall notify each prime supplier or broker of the adoption of these rules and regulations and of the set-aside percentage applicable to each product by mailing them a copy thereof.

**D. Designation of Representative by Prime Suppliers and Brokers**

Each prime supplier or broker subject to the state set-aside program shall designate a regional manager or equivalent person to act for and in behalf of the prime supplier or broker, with respect to the set-aside program. Each prime supplier or broker shall notify the Arkansas Energy Office in writing of that designation within 14 days of notification (or actual notice) of the adoption of these rules and regulations.

## **SECTION 4. APPLICATIONS FOR ASSIGNMENTS**

### **A. Who May Apply**

A wholesale purchaser-consumer, dealer or end-user seeking an assignment from the state set-aside system to meet a qualifying hardship or emergency requirement, and a wholesale purchaser-reseller seeking an assignment to enable him to supply dealers, wholesale purchaser-consumers and end-users to meet qualifying hardship or emergency requirements, may apply for an assignment from the state set-aside program when the program is in effect.

### **B. What to File**

1. Each applicant for an assignment from the state set-aside program must submit a completed and signed *Application to State for Petroleum Product Hardship or Emergency Relief* (Form AEO-8-07).
2. Each application submitted may request only one type of petroleum product and shall apply only for the month specified.

### **C. Where to File**

Applications must be filed with the Arkansas Economic Development Commission, Energy Office, One Capitol Mall, Little Rock, Arkansas 72201.

## **SECTION 5. PROCEDURES FOR ASSIGNMENTS**

### **A. Order and Timing for Processing of Applications**

1. Each application shall be dated and assigned a case number indicating the order in which it has been received and will be processed.
2. The Energy Office reserves the right to depart from the procedure described in subsection A(1) above when required by extraordinary circumstances.
3. As a general rule, all applications will be processed, and orders will be issued, as quickly as possible. In no event shall a decision on an order be delayed more than ten (10) days from the date assigned to it unless:
  - (a) additional information is required for any reason;
  - (b) no product is available from the state set-aside system; or
  - (c) the applicant is a dealer with an allocation from his regular supplier, in which case such decision may take longer to ensure that needs of priority users can be met.

### **B. Records**

1. Records shall be maintained in which the numbered applications, names of suppliers, brokers, distributors, and applicants, as well as the type and amount of petroleum products requested, will be stored.

## C. Evaluation

1. No assignment shall be made to applicants who can obtain sufficient amounts of petroleum products through normal supply channels, but are unwilling to pay the selling price.
2. No assignment shall be made unless the justification and product end-use stated on the application indicate, in the judgment of the Energy Office, that an emergency or hardship exists relating to the continuation of:
  - (a) emergency services;
  - (b) essential agricultural activities; or
  - (c) essential industrial activities, as defined herein.
3. If at any time during a given month applications are expected to exceed remaining product in the set-aside system, applicants may be granted relief based upon a pro-rata share of the remaining product and in consideration of the following priority uses (without regard to order listed below):
  - (a) agricultural production including perishable agricultural commodity transport
  - (b) energy production
  - (c) emergency police, fire or medical services
  - (d) government critical maintenance activities or mission-essential Department of Defense
  - (e) public utility services (including water and sanitation)
  - (f) health care facilities
  - (g) telecommunication services
  - (h) marine shipping (commercial shipping on navigable state waterways)
  - (i) aviation ground support vehicles and equipment
  - (j) surface mass transportation (busses, taxis, etc.)
  - (k) passenger transportation services (including ride-sharing vehicles such as carpools and vanpools)
  - (l) cargo, freight and mail hauling by truck

### 4. Investigations

In evaluating applications for assignments from the set-aside system, the Energy Office may initiate an investigation of any statement or justification made therein and may take into account any relevant information obtained from such investigation in its decision-making process.

### 5. Amount of Product Assigned

In evaluating the amount of a particular petroleum product to be assigned, the Energy Office may consider, among other things, the following:

- (a) amount of a particular product available in the total set-aside system for the month;
- (b) number of applications received to date for that particular supplier or broker;

- (c) amount requested;
- (d) historical demand;
- (e) growth factors;
- (f) daily consumption; and
- (g) storage capacity.

#### D. Assignment

1. Upon consideration of an application and other relevant information, the Energy Office shall issue an assignment granting or denying the applicant's requests (Form AEO-7-07 entitled *State Action on Application for Hardship or Emergency Relief*).
2. The assignment shall include the following:
  - (a) a brief statement summarizing the action taken, including comments;
  - (b) a statement indicating that it is effective for ten (10) days from date of issuance;
  - (c) a statement indicating the process by which a person aggrieved by the order may appeal it; and
  - (d) a statement directing the prime supplier or broker to furnish the product assigned through the distributor (if identified) or the applicant named therein.
3. Notification
  - (a) The Energy Office shall serve a copy of an assignment authorizing an application upon the applicant, the prime supplier or broker, and the distributor (if identified).
  - (b) The Energy Office shall notify applicants of decisions denying an application.
  - (c) The Energy Office may follow up the notification process described above with additional communications in order to expedite the delivery of product and to ensure that such delivery is made within the required ten (10) day period.

#### 4. Supply Lines

To the maximum extent possible, historic supply lines will be honored. If it becomes necessary for supply lines to be crossed in order to assist an otherwise qualified applicant, the Energy Office may require any supplier or broker having product in the state set-aside system to supply said applicant (provided that said applicant can satisfy the existing credit insurance, or other reasonable requirements, of the prime supplier or broker involved). This provision shall apply in extraordinary cases only.

## 5. Suppliers Responsibilities

- (a) Suppliers shall provide the assigned amount of a product subject to the set-aside program to an applicant upon receipt of a duly authorized assignment from the Energy Office, unless the assignment(s) creates an undue economic burden as defined in ACA § 15-72-804 (d)(2)(B) of the Act.
- (b) A duly authorized assignment(s) shall entitle the applicant to receive product from any reasonably convenient local wholesale purchase-reseller of the prime supplier or broker from which the set-aside assignment has been made.
- (c) Wholesale purchaser-resellers of prime suppliers or brokers shall, as non-prime suppliers, honor such duly authorized assignment(s) upon presentation, and shall not, without good cause, delay deliveries required by said authorized assignment(s). Such deliveries should be confirmed with the prime supplier or broker.
- (d) Any non-prime supplier which provides an allocated product pursuant to an authorized assignment(s) from the Energy Office shall in turn receive from its supplier or broker an equivalent volume of the allocated product which shall not be considered part of its allocation entitlement.

## **SECTION 6. APPEAL**

### A. Purpose and Scope

1. This section establishes the procedure for the filing of an administrative appeal of state set-aside orders issued by the Energy Office.
2. A person has not exhausted the administrative remedies until an appeal has been filed and an order granting or denying the appeal has been issued.

### B. Who May File

1. A person filing an appeal under this section shall submit a signed, written document entitled "Appeal of Order" which shall be clearly labeled as such.
2. If the appellant wishes to claim confidential treatment for any information contained in the appeal, the appellant shall file together with the appeal a second copy of the document from which has been deleted the information for which such appellant wishes to claim confidential treatment. The appellant shall indicate in the original document that it is confidential or contains confidential information and shall file a statement specifying the justification for non-disclosure of such information.

### C. Where to File

Appeals from state set-aside orders shall be filed with the Director of the Arkansas Energy Office, One State Capitol Mall, Little Rock, Arkansas 72201.



## D. Notice

1. The appellant shall send, in such manner that it shall be received as soon as possible after the filing of an appeal, a copy of the appeal and any subsequent amendments or other documents relating to the appeal, or a copy from which confidential information has been deleted in accordance with this section and 10 CFR 205.9(f), to each person who is reasonably ascertained by the appellant as a person who will be aggrieved by the action sought, including those who participated in the prior proceedings. The copy of the appeal shall be accompanied by a statement that the person may submit comments regarding the appeal to the Director within 3 days from the time of receipt.
2. The appeal shall include certification that the appellant has complied with the requirements of this section and shall include the names and addresses of each person to whom a copy of the appeal was sent.
3. Notwithstanding the provision of Section 6(D) (1) and (2) above, if an appellant determines that compliance with Section 6(D) (1) and (2) would be impracticable, the appellant shall:
  - (a) Comply with Section 6(D) (1) and (2) above with regard to those persons whom it is reasonable and possible to notify;
  - (b) Include with the appeal a description of the persons or classes of persons to whom notice was not sent; and
  - (c) The appellant may be required to provide additional or alternative notice if it is determined that the notice required by Section 6(D) (1) and (2) above is not practicable.

## E. Contents

1. The appeal shall contain a concise statement of the grounds upon which it is brought and a description of the relief sought.
2. A copy of the order that is the subject of the appeal shall be submitted with the appeal.

## F. Evaluation of Appeal

### 1. Processing

- (a) The Director may initiate an investigation of any statement in an appeal and utilize in its evaluation any relevant facts obtained by such investigation. The Director may solicit and accept submissions relevant to any appeal provided that the appellant is afforded an opportunity to respond to all submissions. In evaluating an appeal, the Director may consider any other source of information.
- (b) If the Director determines that there is insufficient information upon which to base a decision and if, upon request, the necessary additional information is not submitted, the Director may dismiss the appeal with leave to amend within a specified time. If the failure to supply additional information is repeated or willful, the Director may dismiss the appeal with prejudice. If the appellant fails to provide the notice required under this section, the Director may dismiss the appeal with prejudice.

## 2. Criteria

- (a) An appeal may be summarily denied if:
  - (i) It is not filed in a timely manner, unless good cause is shown; or
  - (ii) It is defective on its face for failure to state, and to present facts and legal arguments in support thereof, that the Energy Office's action was erroneous in fact or in law, or that it was arbitrary or capricious.
  
- (b) The Director may deny an appeal if the applicant does not establish that:
  - (i) The appeal was filed by a person aggrieved by the Energy Office's action;
  - (ii) The Energy Office's action was erroneous in fact or in law; or
  - (iii) The Energy Office's action was arbitrary or capricious.
  
- (c) The denial of an appeal shall be a final order of the Energy Office of which judicial review may be sought by the appellant.

## G. Decision and Order

1. Upon consideration of the appeal and other relevant information received or obtained during the proceeding, the Director shall enter an appropriate order, which may include the modification of the order that is the subject of the appeal.
2. The order shall include a written statement setting forth the relevant facts and the legal basis of the order. The order shall state that it is a final order of the Energy Office from which the appellant may seek judicial review.

## H. Timeliness

When the Director has received all substantive information deemed necessary to process any appeal filed under this section, the Director shall serve notice of that fact upon the appellant and shall take action on the appeal within one week of serving such notice.

## **SECTION 7. RELEASE OF STATE SET-ASIDE**

At any time during the month, the Director may order the release of part or all of the prime supplier's or broker's set-aside volume through the prime supplier's or broker's normal distribution system in accordance with ACA § 15-72-804 (f) (1)-(3) of the Act.

## **SECTION 8. TERMINATION OF SET-ASIDE PROGRAM**

- A. The set-aside program shall remain in effect for a period of 120 days from the date the Governor directs the Energy Office to implement it, and shall automatically terminate thereafter, unless:
  1. The Governor directs that the program should be extended for an additional 30 days because it is still necessary to manage a shortage of petroleum products; or

2. The Governor finds that the program is no longer necessary to manage a shortage of petroleum products and directs that the program be terminated prior to the expiration of said 120-day period.
- B. The Arkansas Energy Office shall be responsible, in consultation with other state agencies, representatives of the petroleum industry, appropriate legislative committees, and other interested parties, for providing the Governor with timely data on the status of the supply and distribution of petroleum products in this state in order to assist in the decision-making process described in Sub-section 8(A) above.

## **SECTION 9. REPORTING FORMS**

- A. Each prime supplier and broker of petroleum products shall file with the director, no later than 30 calendar days after the close of each reference month, a report providing the actual sales (the total volume sold and delivered into the state) for the reference month.
- B. As a general rule, no new state reporting forms will be required of prime suppliers or brokers as long as the data is being made available to the Arkansas Energy Office on a regular monthly basis.
- C. In the event that such data is no longer available to the Arkansas Energy Office, as described in Sub-section (B) above, the Energy Office may require that said data be provided by each prime supplier and broker on an on-going monthly basis regardless of whether or not the set-aside program has been implemented, using form EIA 782C or equivalent.
- D. Information furnished pursuant to this section shall be treated as confidential in accordance with ACA § 15-72-805 of the Act.

## **SECTION 10. PENALTIES**

Persons violating any provisions of the Act are subject to criminal and civil penalties as provided herein.